

## Message Text

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21

ORIGIN IO-10

INFO OCT-01 ISO-00 AF-06 ARA-06 EA-06 EUR-12 NEA-10

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TO USMISSION USUN NEW YORK

INFO AMCONSUL CAPE TOWN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY PRETORIA

C O N F I D E N T I A L STATE 122315

E.O. 11652: GDS

TAGS: PFOR, UN, SC, SA, WA

SUBJECT: UK VIEWS ON NAMIBIA AND THE SECURITY COUNCIL

1. UK POLITICAL COUNSELOR ACTING ON INSTRUCTIONS LEFT  
INFORMAL PAPER WITH DEPT OFFICERS MAY 22 REGARDING UK  
VIEWS ON A NAMIBIA SANCTIONS RESOLUTION.

2. TEXT FOLLOWS FYI.

BEGIN TEXT

1. IN THE DEBATE ON NAMIBIA AT THE FORTHCOMING MEETING OF  
THE SECURITY COUNCIL HMG REGARD IT AS IMPORTANT THAT THE  
THREE WESTERN PERMANENT MEMBERS SHOULD TAKE A UNITED  
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STAND.

2. WE CONSIDER THAT THE THREE OF US SHOULD VETO ANY CHAPTER VII FINDING WHETHER OR NOT LINKED TO A MANDATORY ARMS BAN (IN THE LATTER CASE WE WOULD MAKE IT CLEAR THAT WE SUPPORT THE EMBARGO BUT OPPOSE THE CHAPTER VII FINDING). THE AFRICANS WOULD INTEND A CHAPTER VII FINDING TO BE A STEP TOWARDS THE IMPOSITION OF FULL MANDATORY SANCTIONS: ONCE WE ACCEPT SUCH A FINDING WE WOULD DEPRIVE OURSELVES OF OUR STRONGEST ARGUMENT AGAINST SANCTIONS, I.E. THAT THE SITUATION IN NAMIBIA DOES NOT AS A MATTER OF OBJECTIVE FACT

FALL UNDER CHAPTER VII AND THAT THEREFORE MANDATORY SANCTIONS OF ANY SORT ARE NOT JUSTIFIED. WE DO NOT CONSIDER THAT WE COULD HOLD THE LINE BY ACCEPTING A MANDATORY ARMS BAN WHILE STATING THAT WE WOULD NOT ALLOW FURTHER SANCTIONS. ONCE A CHAPTER VII SITUATION IS ACKNOWLEDGED IT IS DIFFICULT TO ARGUE CONVINCINGLY THAT ONLY ONE LIMITED FORM OF SANCTION IS APPROPRIATE. WE SHOULD TAKE OUR STAND ON THE DISTINCTION BETWEEN A CHAPTER VI AND A CHAPTER VII SITUATION.

3. WE ALSO CONSIDER THAT THE THREE WESTERN PERMANENT MEMBERS SHOULD VETO ANY ENDORSEMENT OF THE COUNCIL FOR NAMIBIA'S DECREE ON NATURAL RESOURCES WHETHER MANDATORY OR NON-MANDATORY. WE MUST TREAT IT AS A SANCTION. IT IS AN ATTEMPT TO GET ROUND THE APPROPRIATE PROCEDURES FOR SANCTIONS AND WOULD BE A MOST UNDESIRABLE PRECEDENT. SECURITY COUNCIL ENDORSEMENT WOULD GREATLY INCREASE THE LIKELIHOOD THAT GOVERNMENTS WOULD ATTEMPT TO ENFORCE THE DECREE BY SEIZURE OF SHIPS AND CARGOES. IF WE ACQUIESED IN AN ENDORSEMENT RESOLUTION WE WOULD BE ON MUCH WEAKER GROUND IN CHALLENGING SUCH SEIZURES.

4. WE INTEND TO URGE SWEDEN, ITALY, JAPAN AND COSTA RICA NOT TO SUPPORT SUCH RESOLUTIONS. WE HOPE OUR FRENCH AND US PARTNERS WILL DO LIKEWISE. END TEXT. KISSINGER

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